

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CU-02 ERDA-05 CIAE-00 H-02 INR-07 IO-10

L-03 NSAE-00 OIC-02 OMB-01 PA-01 PM-04 PRS-01 SAJ-01

SAM-01 SP-02 SS-15 USIA-06 TRSE-00 DODE-00 NSC-05

ACDA-05 NSCE-00 SSO-00 CCO-00 /086 W

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P 282332Z SEP 75 ZFF-6

FM USDEL SECRETARY IN NEW YORK

TO AMEMBASSY MOSCOW PRIORITY

INFO SECSTATE WASHDC PRIORITY

USMISSION NATO

AMEMBASSY BELGRADE

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY PRAGUE

AMEMBASSY SOFIA

AMEMBASSY BERLIN

AMEMBASSY WARSAW

AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY BONN

AMEMBASSY BERN

AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY DUBLIN

USMISSION EC BRUSSELS

AMEMBASSY HELSINKI

AMEMBASSY LISBON

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY MADRID

AMEMBASSY NICOSIA

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY REYKJAVIK

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AMEMBASSY ROME

AMEMBASSY STOCKHOLM
AMEMBASSY THE HAGUE
AMEMBASSY VALLETTA
AMEMBASSY VIENNA
USMISSION BERLIN

C O N F I D E N T I A L SECTO 14005

E.O. 11652: GDS
TAGS: PFOR, CSCE, UR, US
SUBJ: CSCE IMPLEMENTATION

REF: A) MOSCOW 12177; B) MOSCOW 12308

1. DEPARTMENT APPRECIATES EMBASSY'S THOROUGH RESPONSE TO REQUEST FOR VIEWS ON CSCE IMPLEMENTATION. AS EMBASSY NOTED, EFFECTIVE USG EFFORT ON IMPLEMENTATION AND MONITORING OF VARIOUS CSCE PROVISIONS WILL INVOLVE COMBINATION OF MULTILATERAL AND BILATERAL EFFORTS WHICH WILL PROCEED SIMULTANEOUSLY. MANY OF EMBASSY'S RECOMMENDATIONS WITH RESPECT TO SOVIET UNION (PARTICULARLY THOSE LISTED REFTEL B) MERIT THOROUGH STAFFING OUT FOR LONGER RANGE EFFORT. IN THE MEANTIME, HOWEVER, EMBASSY HAS IDENTIFIED CERTAIN AREAS OF INTEREST TO US IN WHICH SIGNING OF CSCE FINAL ACT OFFERS OPPORTUNITY FOR ACTION, WITH SOME HOPE OF SUCCESS. IN APPROACHING MFA ABOUT CSCE FOLLOW-UP EMBASSY SHOULD MAKE CLEAR THAT USG EXPECTS TO CONFER REGULARLY WITH SOVIET GOVERNMENT ABOUT CSCE IMPLEMENTATION.

2. DEPARTMENT AGREES THAT TIME IS RIPE TO ENCOURAGE SOVIETS TO TAKE POSITIVE ACTION ON NUMBER OF HUMAN-RIGHTS/ HUMANITARIAN ISSUES OF INTEREST TO US. EMBASSY HAS ALREADY CONVEYED OUR STRONG INTEREST IN MOVEMENT IN THIS AREA BY LINKING RENEWED PROPOSAL FOR RECIPROCAL ISSUANCE OF MULTIPLE VISAS TO JOURNALISTS AND PRESENTATION OF REPLIST WITH PROVISIONS OF CSCE, AND SOVIETS' AGREEMENT IN PRINCIPLE OF JOURNALISTS' VISAS, AS WELL AS POSITIVE RESOLUTION OF SEVERAL RECENT FAMILY REUNIFICATION CASES (BAILEY, KARNITSKY, LIPAS, OLSON, CONFIDENTIAL

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ETC.), INDICATES THAT THERE IS HOPE FOR PROGRESS. FURTHER PROGRESS WOULD EFFECTIVELY DEMONSTRATE TO OUR PUBLIC AND CONGRESS THE VALUE AND SERIOUSNESS OF THE CSCE DOCUMENT AND THEREBY ENHANCE OUR ABILITY TO HAVE IMPROVED, PRODUCTIVE RELATIONS WITH USSR.

3. EMBASSY IS AUTHORIZED TO MAKE APPROACH TO MFA WHICH WOULD SET SCENE FOR FURTHER SPECIFIC BILATERAL

APPROACHES AND EMPHASIZE THOSE ISSUES WHICH CAN BE KEYED TO SPECIFIC AND CLEAR PROVISIONS OF THE FINAL ACT WHERE PROGRESS CAN REASONABLY BE EXPECTED: FAMILY REUNIFICATION, MARRIAGE CASES, OUTSTANDING REQUESTS FOR FAMILY MEMBERS' TEMPORARY VISITS, JOURNALISTS' WORKING CONDITIONS, AND STUDENTS' AND BUSINESSMEN'S VISAS.

4. APPROACH SHOULD BE MADE IN POSITIVE TERMS, EMPHASIZING THAT WE ARE PLEASED WITH PROGRESS MADE THUS FAR, PARTICULARLY ON JOURNALISTS' VISAS AND WHAT WE HOPE ARE INDICATIONS SOVIET AUTHORITIES WILL BE MORE FORTHCOMING ON FAMILY REUNIFICATION (PARA 2 ABOVE). EMBASSY SHOULD STRESS THAT WE ARE INTERESTED IN WORKING TOGETHER TOWARD IMPLEMENTATION OF THOSE CSCE PROVISIONS SUSCEPTIBLE TO BILATERAL EFFORT AND THAT WE ARE STUDYING STEPS WE MUST TAKE TO COMPLY WITH ALL ASPECTS OF FINAL ACT, INCLUDING THOSE WHICH REQUIRE FURTHER BILATERAL DISCUSSION OR AGREEMENT AS WELL AS THOSE WHICH ARE TO BE IMPLEMENTED UNILATERALLY.

5. FOLLOWING ARE DEPARTMENT'S COMMENTS ON ISSUES RAISED BY EMBASSY IN REFTELS.

A. WE QUESTION WHETHER PROBLEM OF ACCESS TO MISSIONS (WE ASSUME THIS IS WHAT EMBASSY MEANS BY CONSULAR ACCESS) SHOULD BE RAISED IN THIS CONTEXT, SINCE FINAL ACT DOES NOT HAVE SPECIFIC LANGUAGE ON THIS QUESTION, AND WESTERN PROPOSAL WAS WITHDRAWN IN CONTEXT OF GLOBAL INITIATIVE. WE PREFER THAT EMBASSY APPROACH THIS PROBLEM INDIRECTLY BY FOCUSING ON SPECIFIC ISSUES SUCH AS REP LIST, MARRIAGE CASES, AND TEMPORARY VISITS, WHERE ACCESS TO OUR CONSULAR OFFICIALS BY SOVIET CITIZENS IS AN IMPORTANT FACTOR.

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B. WE DO NOT BELIEVE IT WOULD BE HELPFUL TO RAISE GENERAL QUESTION OF TOURIST VISA PROCEDURES (PARA 7 (A)), SINCE IN MANY CASES SOVIET PROCEDURES ARE QUICKER THAN OUR OWN. AT THIS POINT PREFER BRINGING UP SPECIFIC PROBLEMS MENTIONED IN CSCE ACT. ONE SUBJECT WHICH COULD BE RAISED IS QUESTION OF LOWERING FEES FOR EXIT VISAS AND OFFICIAL TRAVEL DOCUMENTS. OVIR CHIEF OBIDIN MENTIONED TO CONGRESSMAN DRINAN THAT SOME SOVIET PROCEDURES ON FEES MIGHT HAVE TO BE CHANGED, PARTICULARLY FEES NOT REFUNDED IN REFUSAL CASES. PERHAPS THIS COULD BE EXPLORED WITH REFERENCE TO SPECIFIC US-INTEREST CASES.

C. ON TRAVEL CONTROLS, PORTS OF ENTRY AND EXIT, AND

OTHER SIMILAR ISSUES NOT DIRECTLY RELATED TO HUMANITARIAN ISSUES OF URGENT ATTENTION, A PACKAGE OF SPECIFIC PROPOSALS ON SUCH QUESTIONS, RELATING THEM TO CSCE DOCUMENT LANGUAGE, SHOULD BE PUT TOGETHER BY EMBASSY FOR DEPARTMENT REVIEW AND PRESENTATION TO THE SOVIETS AT AN EARLY DATE.

D. DEPARTMENT IS WORKING WITH USIA ON MEDIA PACKAGE AS DISCUSSED PARA 10 A, REFTEL A, AND IS CONSULTING WITH TRAVEL COMPANIES ON EFFORTS TO USE BASKET II LANGUAGE TO PROMOTE TOURISM.

E. DEPARTMENT AND USIA ARE CAREFULLY CONSIDERING EMBASSY'S RECOMMENDATIONS IN INFORMATION, CULTURAL, AND EDUCATIONAL FIELDS (REFTEL B AND PARA 10 (A), REFTEL A). IN THE MEANTIME, EMBASSY MAY WISH TO MENTION FACT THAT WE ARE PREPARING DETAILED PRESENTATION ON THESE SUBJECTS.

F. RE PARA 13, REFTEL A, DEPARTMENT HAS NO OBJECTION TO GENERAL REFERENCE TO CONNECTION BETWEEN CSCE AND EFFORTS TO FACILITATE TRAVEL BY SUCH MEANS AS GENERAL CONSULAR REVIEW AND EXPANSION OF PORTS OF ENTRY AND EXIT.

6. FYI ONLY: RE PARA 10 OF REFTEL A, EMBASSY WILL
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NOTE THAT WE ARE ISSUING INVITATIONS TO OBSERVERS TO ATTEND EXERCISE CERTAIN TREK, WHICH IS A PART OF EXERCISE REFORGER AND IS SCHEDULED FOR OCT 14-23.
KISSINGER

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